

is not particularly good for ordinary Canadians is good for other less fortunate peoples. But that is the case we are making.

On the positive side

Whereas the state tends to act behind closed doors in traditional security pursuits involving the military and issues of 'national interest', in human security pursuits it works in tandem with NGOs and concerned citizens through both traditional and non-traditional diplomatic and civil society channels and forums. In this way government activities become more transparent and opportunities are created for civil society to hold the government accountable to its own human security rhetoric.

More to the point perhaps, human security pursuits and the exercise of soft power tend to be hands-on in addressing security issues, instead of arms-length; hence actors are brought into contact with the origins of insecurities, and Canada's role in fostering them through its pursuit of market interests. In this way, spaces are opened for potentially-transformative change; for addressing the roots of insecurities rather than only the manifestations.

Addressing the roots of insecurities means reducing the contradictions between our human security agenda and the government's more dominant foreign policy interest: the pursuit of wealth for Canadians within a global market that by its nature creates or exacerbates insecurities. It also means using soft power as an empowering tool for ends defined by those we aid, rather than as a non-violent tool designed to persuade others to serve our ends.

NOTES

1. Lloyd Axworthy, "Canada and Human Security: The Need for Leadership." International Journal 53, 2 (Spring 1997), 84
2. From a speech, "Building Peace To Last: Establishing a Canadian Peacebuilding Initiative," delivered by Minister Axworthy at York University, 30 October 1996.
3. David Malone, "The Global Issues Biz: What Gives?" in A Big League Player?, (Canada Among Nations Series), Carleton University, 1999, 197
4. Lloyd Axworthy and Sarah Taylor, "A Ban for all Seasons," International Journal, 52:2 (Spring 1998), all quotes on p. 192
5. Lloyd Axworthy, "Message from the Honourable Lloyd Axworthy, Minister of Foreign Affairs, to the Hague Appeal for Peace," 13 May 1999.
6. Lloyd Axworthy, "Kosovo and the Human Rights Agenda," Notes for an Address by the