

*Medicare*

whether the amendment can be accepted as a regular amendment.

**The Chairman:** Are there any other comments?

**Mr. Douglas:** The minister is basing his argument on the inadmissibility of this amendment not on the ground that the amendment imposes some additional charge on the treasury at the moment, but rather on the ground that the Governor in Council may add services which the minister says were not envisaged in the original royal recommendation. I point out that the original royal recommendation was:

That it is expedient to introduce a measure to authorize the payment of contributions by Canada toward the cost of insured medical care services incurred by provinces pursuant to provincial medical care insurance plans.

Giving the Governor in Council the right to provide certain paramedical services surely is not going beyond the three words used in the royal recommendation, namely, "medical care services." As a matter of fact the amendment makes it possible for the Governor in Council to do what the bill does not do at the present time, that is, carry out the intent and purpose of the resolution containing the royal recommendation. I suggest that far from authorizing the Governor in Council to go beyond the royal recommendation the amendment gives the Governor in Council power he does not have now, the power to implement the royal recommendation.

**The Chairman:** Order, please. During the dinner hour the Chair considered the amendment moved by the hon. member for Burnaby-Coquitlam. The hon. member's amendment reads as follows:

That paragraph (d) of clause 2 of Bill C-227 be amended by inserting therein, immediately after the word "required," in line 19, the following words:

"including such other related services as may be authorized by the Governor in Council,"

The complete paragraph would then read:

"insured services" means all services rendered by medical practitioners that are medically required, including such other related services as may be authorized by the Governor in Council, except any services that a person is eligible for and entitled to under any other Act of the Parliament of Canada or under any law of a province relating to workmen's compensation;

The Chair has two objections to the hon. member's amendment. The first one is that the amendment seems to be essentially a new

motion, coming very close to being a substantive motion in that it not only amends clause 2(d) but if adopted could empower the Governor in Council to superimpose a set of new conditions and, indeed, to enlarge the plan with provincial governments at any time.

The second and more serious charge is this. In the ordinary course of events the Governor in Council is empowered to provide regulations for the implementation of any act of parliament but the Governor in Council is not authorized to provide regulations outside the authority contained in the particular act. As the Chair understands the proposed amendment it would have the effect of empowering the Governor in Council to enact regulations for the purpose of enlarging upon the provisions of this bill. In other words, what the committee is here doing is providing to the Governor in Council an authority which this house does not have. As I said earlier in my remarks, the amendment would have the effect of enlarging upon the provisions of the legislation as set out in the resolution. The amendment would enable the Governor in Council to bring under the provisions of the act services not covered in the bill nor in the resolution preceding the bill agreed to on July 12.

For these two reasons, particularly for the second one, I must rule the amendment out of order. Does this complete the discussion on subclause (d)?

**Mr. Pascoe:** Mr. Chairman, five times we have sought to amend paragraph (d) of clause 2. I wish to argue for an amendment which I am sure will commend itself to the minister and to the committee. I trust the amendment will not be ruled out of order on the ground that it involves an extension of the services contemplated in the bill or an increased output of money from the federal treasury.

● (8:50 p.m.)

All day we have been speaking in the interest of having the most effective health program possible. The minister on many occasions has said that the aim of Bill C-227 is to ensure adequate health care for the people of Canada. In paragraph (f) we are attempting to define clearly what is meant by the term "medical practitioner", and before this bill is passed we must have a clear interpretation of all definitions. Other hon. members have referred to podiatry and I shall not deal with that matter too long except to say my contention is that in order for us to have an effective