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panel was established to lay out guidelines for a consistent Canadian approach to African questions at the United Nations. Aid programmes were established for both Commonwealth countries and French-speaking countries in Africa. In addition, Canada agreed to provide French-speaking military instructors to Ghana. Premier Cheddi Jagan of British Guiana and President Habib Bourguiba of Tunisia were welcomed to Ottawa. Unfortunately, Jagan's conversation with Diefenbaker was somewhat less than cordial, due to the latter's suspicions that Jagan might wish both to make British Guiana Communist and to keep it within the Commonwealth (see Document 602). With Bourguiba, however, the Prime Minister had a far more productive meeting. Their conversation ranged over such topics as Cuba, Algeria, and the Congo, with Diefenbaker showing an evident interest in non-Western views (see Document 857).

There was little change in the Department's senior personnel at home and abroad during 1961. Howard Green and Norman Robertson remained in their posts throughout the year, as did Arnold Heeney in Washington, George Drew in London, Pierre Dupuy in Paris, Chester Ronning in New Delhi, Escott Reid in Bonn, Jules Léger at NATO headquarters in Paris, and Charles Ritchie at the United Nations. Early in the year, Arnold Smith became Canada's ambassador in Moscow. In Ottawa, Marcel Cadieux remained deputy under-secretary. John Watkins became an assistant under-secretary, joining Evan Gill, George Glazebrook, George Ignatieff, and A. E. Ritchie. At the Cabinet level, Donald Fleming retained his portfolio as Minister of Finance, as did George Hees at the Department of Trade and Commerce, Douglas Harkness at the Department of National Defence, and Ellen Fairclough at the Department of Citizenship and Immigration.

Documents in this volume were selected primarily from the records of the Department of External Affairs and the personal files of Prime Minister Diefenbaker, held at the Diefenbaker Canada Centre in Saskatoon. Additional documents were chosen from the files of other government departments, as well as from the private papers of Cabinet ministers and senior government officials. In preparing the volume, researchers were given unrestricted access to the files of the Department of External Affairs and generous access to other collections. A complete list of the archival sources consulted to prepare this volume is found on page xxix.

The selection of documents for Volume 28 has been guided by the general principles outlined in the Introduction to Volume 7 (pp. ix-xi), as amended in the Introduction to Volume 20 (p. xxiii). The series continues to attempt to provide a self-contained record of the major foreign policy decisions taken by the Government of Canada, by concentrating on Canada's most important bilateral and multilateral relationships and on the major international issues that directly involved Cabinet members and senior bureaucrats in substantive policy decisions. Some passages and names have been omitted in accordance with the provisions of the Access to Information Act and the Privacy Act. These deletions are indicated in the documents.

The editorial apparatus employed in this volume remains identical to that described in the Introduction to Volume 9 (p. xix). A dagger (†) indicates a document