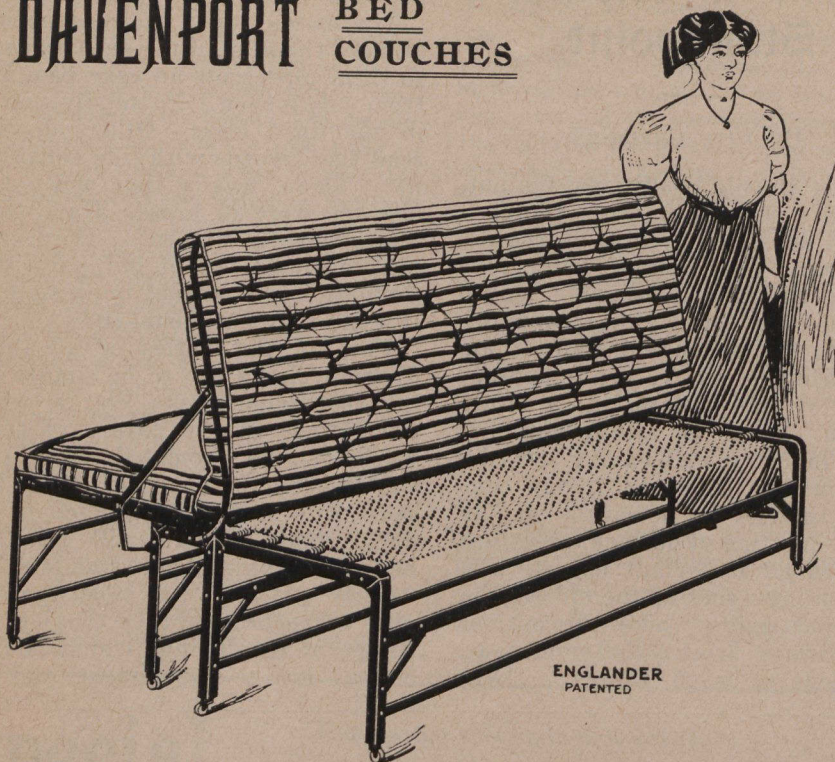


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another the mere faithful performance of routine duties.

The objection is raised that like conditions do not prevail in all departments, that in some the duties of clerks qualify them for higher work, while in others the work is all of a routine character. Such departments, it is objected, cannot create work in order to offer the prospect of advancement. If this be the case, resort must be had to either of two alternatives—such de-

partments will have to give clerks deserving promotion work which will correspond in nature to that given in other departments, or opportunities of being transferred to other departments must be opened up.

The act of 1908, in providing that appointments be made by competitive examination, presupposes that the outlook in the different departments is the same. Otherwise, it would not be fair to appoint one