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4. The United Kingdom Government means by "consultation" that it has convened two or three meetings of the Dominions High Commissioners in London and has given them copies of two very secret United Kingdom reports on international air transport. A third such report is now on its way to us. Mr. Massey has reported that this third report has been discussed by a sub-committee on civil aviation of the United Kingdom war cabinet committee on reconstruction problems. The United Kingdom Ministers on this committee have recommended that the United States be approached at an early date with a view to determining, before any alternative policies were further considered, whether that country would be favourable to the discussion of the policy of full internationalization. The background of this proposal and the form of its presentation to the United States will be made the subject of consultation with us, through Mr. Massey, at an early date. The United Kingdom Ministers concerned discussed whether the U.S.S.R. should be approached at the same time as the United States, but this was left for subsequent decision by the United Kingdom War Cabinet. (See attached telegram No. 681 of March 31 from Mr. Massey.)

5. It would seem to be an excess of caution for the United Kingdom to seek prior approval from the United States before raising the policy of internationalization even in a tentative and informal and exploratory way. Perhaps the people in the United Kingdom cabinet who are cold to internationalization have for the moment got the upper hand.